### West Side Parking and Curb Study Key Findings

I-195 Redevelopment District

April 2023



## We Put People First

Developing transportation systems to promote broader community goals of mobility, equity, sustainability, health, and economic development



Transit



**Transit Corridors** 



Active Transportation and Safety



Cities and Streets



Parking and Demand Management



Paratransit and Community Transit



Emerging Mobility



Engineering and Design

## Parking is tied to...

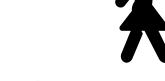




**Local Business Health** 

Transit Reliability





**Development Potential** 

**Pedestrian Environment** 



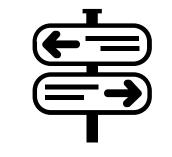
Efficient Use of Municipal Resources



**Bicycling** Accommodations



**Traffic Patterns** 



Signage and Wayfinding

# Improving and accommodating non-driving modes can help less parking go farther.



**Strategic Parking Management** 

Encourage multimodal mobility with right-sized supplies and demand-based management **Mobility Improvements** 

**Reduce pressure on limited parking** by providing high-quality driving alternatives



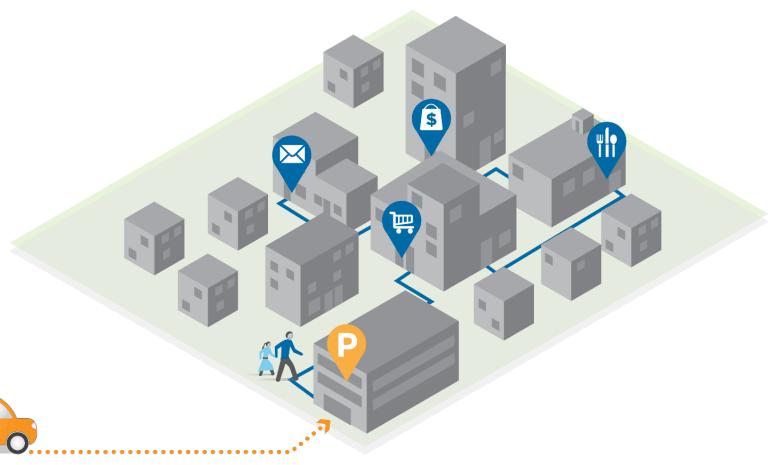
### **People Get Around in Different Ways**

#### ...AND INCREASINGLY HAVE THINGS COME TO THEM



### Mixed Use "Park Once" Development

- Parking in an urban area serves multiple uses in a diverse district
- Each parking space can serve multiple user types throughout the day
- Parking once and visiting multiple uses reduces traffic and improves safety, livability, and business vitality

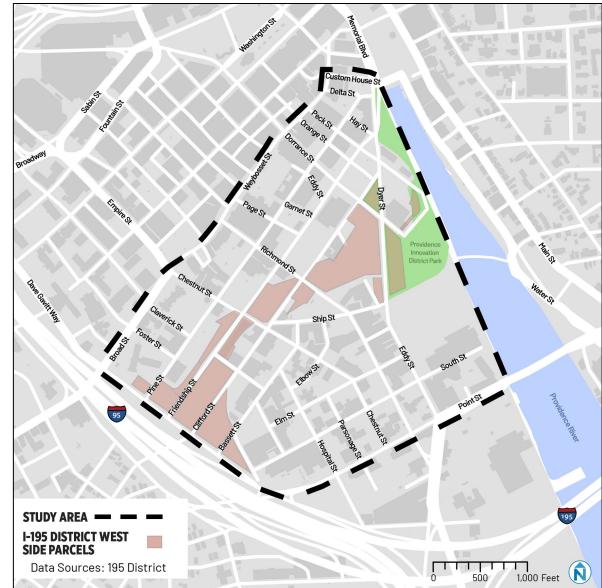


### EVERY PERSON WHO PARKS A CAR IS A PEDESTRIAN.

A SHORT WALK TO AND FROM PARKING IS EXPECTED IN AN URBAN DISTRICT.

### **Parking Study Area and Approach**

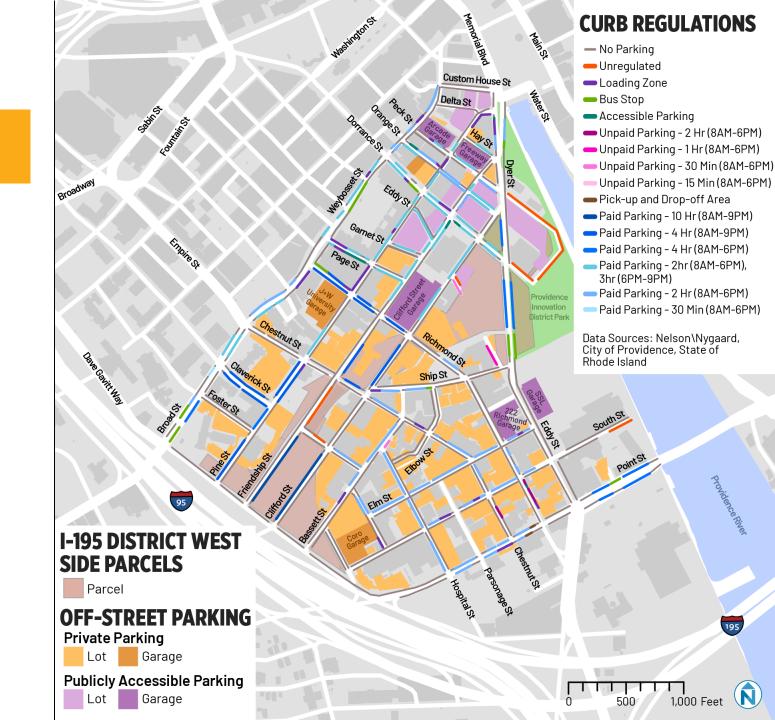
- Inventory all parking and curb regulations in the neighborhood surrounding West Side I-195 redevelopment parcels
  - Field surveys
  - Aerial imagery
  - Outreach to property owners
- Collect parking utilization data
  - Midday weekday peak (September 2022)
- Identify curb management issues
- Project future parking demand based on proposed development
- Recommend right-sized parking supply, parking management & transportation demand management strategies



## **Parking Inventory**

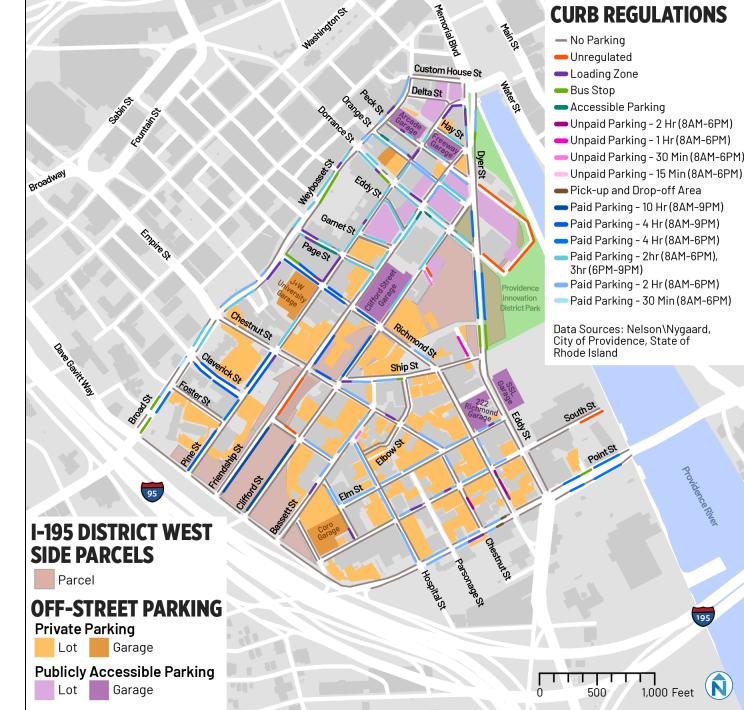
## 9,400 PARKING SPACES

- Nearly 900 on-street spaces
- 8,500 off-street parking spaces, with
  3,900 available to the public
- 4,800 total parking spaces are available for public parking



## **Parking Inventory**

- Many distinct on-street regulations exist within a small area – this can lead to confusion
- 60% of curb space does not allow parking or stopping due to generally narrow rights-of-way
- Most on-street parking is metered (85%), with various time limits and hours of operation



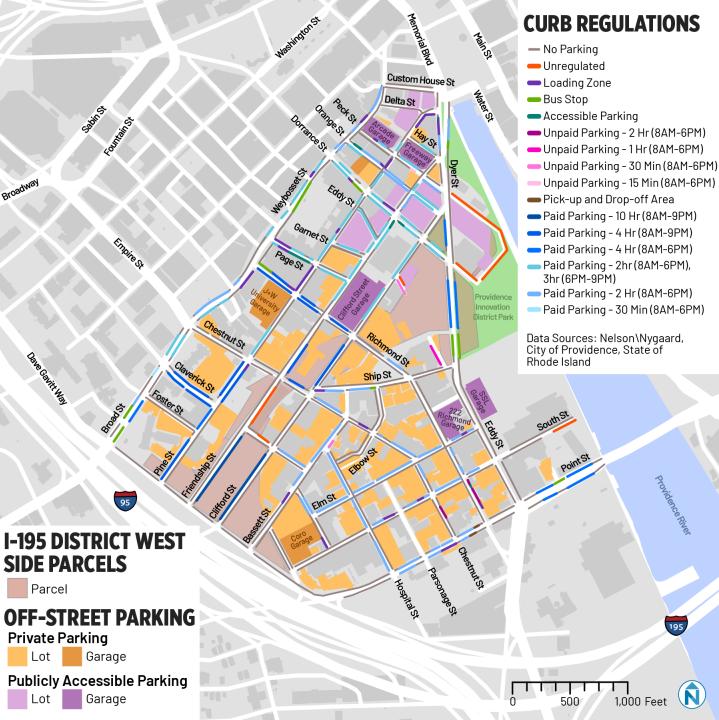
## **Parking Inventory**

#### **On-Street Parking Inventory in the Study Area**

Regulation	Sum of Spaces	% of Curb Length
Paid Parking - 2 Hr (8AM-6PM)	246	29%
Paid Parking - 2 Hr (8AM-6PM), 3 Hr (6PM-9PM)	218	26%
Paid Parking - 4 Hr (8AM-9PM)	143	17%
Paid Parking - 4 Hr (8AM-6PM)	83	10%
Unregulated	57	7%
Paid Parking - 10 Hr (8AM-9PM)	46	5%
Accessible Parking	17	2%
Unpaid - 1 Hr (8AM-6PM)	10	1%
Unpaid - 2 Hr (8AM-6PM)	7	<1%
Unpaid - 30 Min (8AM-6PM)	6	<1%
Pick-up and Drop-off Area	3	<1%
Paid Parking - 30 Min (8AM-6PM)	3	<1%
Unpaid – 15 Min (8AM-6PM)	1	<1%
Grand Total	840	100%

#### Off-Street Parking Inventory in the Study Area

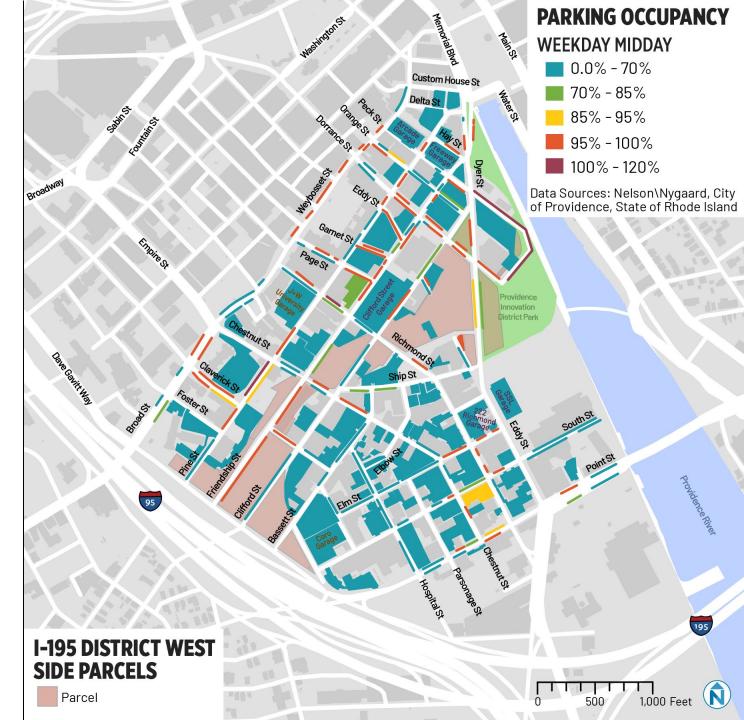
		% of
Regulation	Sum of Spaces	Total
Private	4,566	54%
Publicly Accessible	3,922	46%
Grand Total	8,488	100%



## **Parking Utilization**

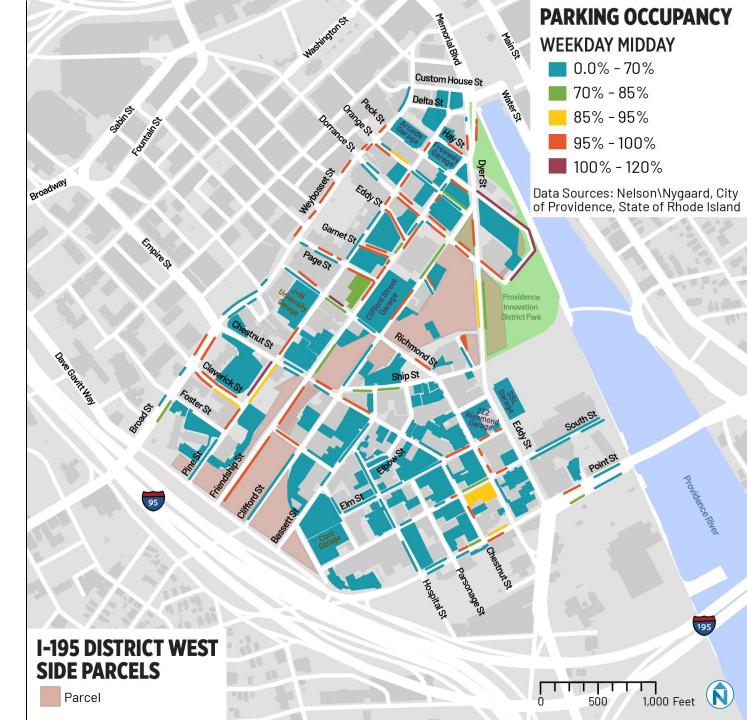
### **35%** PARKING OCCUPANCY

- On-street parking was 68% full
- Off-street parking was only 30% full
- Unregulated street parking and shortterm meters were the most popular spaces
- Both publicly accessible and private offstreet facilities were equally underutilized



## **Parking Utilization**

- Unregulated street parking and shortterm meters were the most popular spaces
- Both publicly accessible and private offstreet facilities were equally underutilized
- Large off-street garages (60% of all offstreet parking) are only 38% full
  - SSL Garage: 51%
  - J&W Garage: 49%
  - 222 Richmond: 44%
  - Clifford Street: 29%
  - Coro Garage: 28%



### **Garage Parking** WHAT GIVES?

- On-street spaces are more convenient
- Garages can feel confusing or intimidating
- Garages that are under-utilized create a sense that "I shouldn't be here"
- Pricing is not always intuitive



### **Public Parking** YES, THERE'S A SURPLUS

- On-street spaces get full, but thousands of available off-street spaces remain
- Continued remote work means off-street facilities are under-utilized
- Many garages offer evening pricing deals to incentivize use
- Parking in garages and/or walking a short distance to your final destination is a reasonable expectation in a vibrant urban core



## **Outreach Summary**

#### LISTENING SESSION

- 13 people attended a listening session on October 27, 2022 at District Hall
- Included study overview and interactive mapping exercise
- Key comments received:
  - There is a lack of dedicated space for delivery vehicles and rideshare app pickups and drop offs.
  - There is a lack of ADA accessible on-street parking.
  - Local garages should better accommodate residents, employees, and visitors (e.g. offer a lower evening rate for night time workers).
  - Streets are frequently blocked by delivery trucks, creating safety issues for pedestrians, bicyclists, and transit riders.
  - Consider why people prefer to park on-street versus off-street in highly underutilized facilities. How can we incentivize more garage use?



## **Outreach Summary**

#### PARKING AND TRANSPORTATION SURVEY

- Online survey was distributed to tenants of CIC
  Providence and the general public in December 2022
- 227 community members, workers, and visitors shared thoughts on parking and curbside use in the study area
- Key findings:
  - Most respondents (54%) primarily drive alone when traveling to the study area.
  - 40% of respondents bike to, from, or within the study area at least a few times per month.
  - Most (51%) park a block or less from their final destination.
  - 72% say they find parking in 5 minutes or less.
  - Respondents ranked 'expanded walking facilities' as their highest priority for curbside street uses.



### Future Development Parking Demand PROCESS

- Determine projected development program
  - Consider incoming proposals and speculative future growth
- Apply national standard parking generation rates (Institute of Transportation Engineers)
- Adjust parking demand based on local context
  - Residential market
  - Internal capture
  - Multimodal transportation access
  - Mixed uses and central business district character

## **Future Development Parking Demand**

#### **KEY ASSUMPTIONS**

- Residential parking demand based on target market = 0.4 0.5 spaces per unit
- Parking ratios for each non-residential land use are based on national standard (ITE) rates and adjusted for local context
  - General Retail, Grocery: 1.95 spaces / ksf
  - Restaurants, Food Hall, Cafes: 9.31 spaces / ksf
  - Office and Lab: 1.09 spaces / ksf

#### How often do you travel to the study area?

Answer Choices	Responses	
Less than one day per week	6.67%	7
1 – 2 days per week	20.95%	22
3 – 4 days per week	38.10%	40
5+ days per week	34.29%	36

- Reduced by 33% compared with ITE standard due to WFH trends observed in the area (see survey results)
- An internal capture effect of 15% is applied to commercial uses to represent the mixed use nature of the development, neighborhood focus of the retail uses
- In order to remain conservative, no adjustment was made for multimodal access to the area

## **Future Development Parking Demand**

#### **PROJECTED DEVELOPMENT PROGRAM**

- Projected development program for each parcel was selected to be more conservative (generating more demand)
- Retail spaces include a mix of restaurants, general retail
  - 30% restaurant, café, food hall
  - 70% grocery store and mixed retail
- Key parking assumptions
  - 1 3 levels of basement parking for office/lab use (Parcels: P22-L5, P22/25-L4, P27, P34, P35, P42)
  - 1 3 level of at-grade parking for residential use (Parcels: P14+15, P37, P41)
  - A free standing self-ramping 8-story garage on Parcel 35 with 496 spaces that would serve as a shared parking resource
  - Residential parking facilities smaller than 50 spaces are assumed to be fully reserved, without sharing

#### **PROJECTED DEVELOPMENT PROGRAM\***

Parcel Number	Primary Use	Status	Project Name/ Developer	Parcel SF	Total GSF	Residential Hotel		Lab	Office	Retail	Parking	
						Units	Rooms	GSF	GSF	GSF	Parking Spaces	Residential Parking Ratio
P14+15 (incl. part of Brown U. parcel)	Residential	Under Review	CV Properties	13,817	159,300	149				3,540	56	0.16
<b>P22-L5</b> (incl. 1 Ship St.)	Lab/Office	Projected		40,235	231,600			231,600			65	N/A
P22/25-L4 (incl. 60 Clifford St.)	Lab/Office	Projected		58,915	287,680			287,680			83	N/A
P27	Lab/Office	Projected		22,162	150,940			137,475		3,000	30	N/A
P34	Office over Lab	Projected		63,821	677,085			281,160	386,925	9,000	228	N/A
P35	Office over Lab	Projected		93,746	1,212,080			511,140	689,400	11,540	940	N/A
P37	Residential	Projected		21,408	527,800	600				3,000	114	0.19
P41	Residential	Projected		12,542	54,885	49				2,000	12	0.24
P25-L3	Lab	Under Review	Ancora GRE	46,816	208,628			208,628		1,468	N/A <sup>+</sup>	N/A
P42	Lab	Projected		45,194	345,080			333,170		11,910	106	N/A
Total				418,656	3,855,078	798		1,990,853	1,076,325	45,458	1,634	0.22
P22/25-L1	Office	Complete	Point 225	67,258	196,000				196,000		N/A†	N/A
P22-L2	Hotel	Complete	Aloft Hotel	33,165	101,000		175			5,000	N/A <sup>+</sup>	N/A
P28	Residential	Complete	Emblem 125	54,540	256,600	248				22,700	24	0.1
P30	Residential	Complete	Chestnut Commons	25,653	111,000	92				5,800	27	0.29
P31+36	Institution	Complete	Bowen Center	71,386	71,000						N/A	N/A

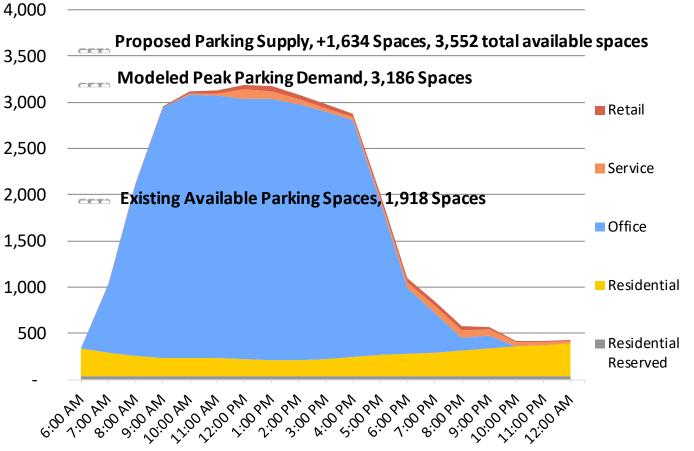
\*Land uses listed here were selected to provide the most conservative parking assumptions and do not make any determinations regarding actual future uses.

+These developments have parking agreements with the Clifford Street Garage.

## **Future Development Parking Demand**

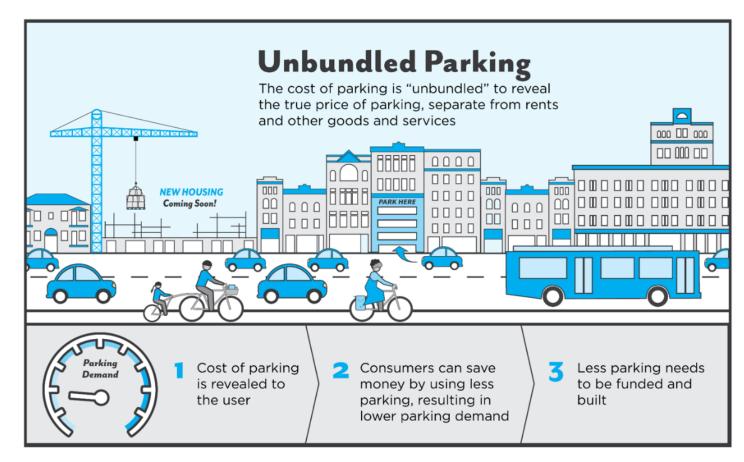
#### **KEY FINDINGS**

- Peak parking demand is 3,186 spaces
- Proposed new on-site parking is 1,634 3
  spaces 3
  - **1,552 vehicles** will not use new on-site parking
- 2,906 unoccupied public spaces exist now (primarily within garages)
  - We assume 66% of these (1,918) remain unoccupied in the future and can support new demand
  - Remaining spaces are assumed to redevelop or serve other demands
- The 1,552 remaining vehicles easily fit within the 1,918 unoccupied spaces



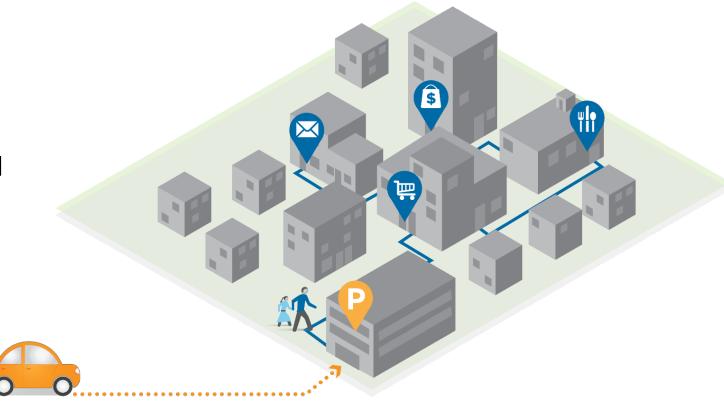
### **Unbundled Parking**

- Unbundled parking can reduce overall parking demand by 5% 15% in dense urban areas
- The I-195 District should require parking to be unbundled in all new developments



### **Shared Parking**

- Our future parking demand model assumes that most parking will be in a shared environment (excluding small facilities in residential buildings)
- The I-195 District should require parking facilities over 50 spaces to be shared and open to the public for transient parking
- This is the most important recommendation to ensure that future parking demands are met



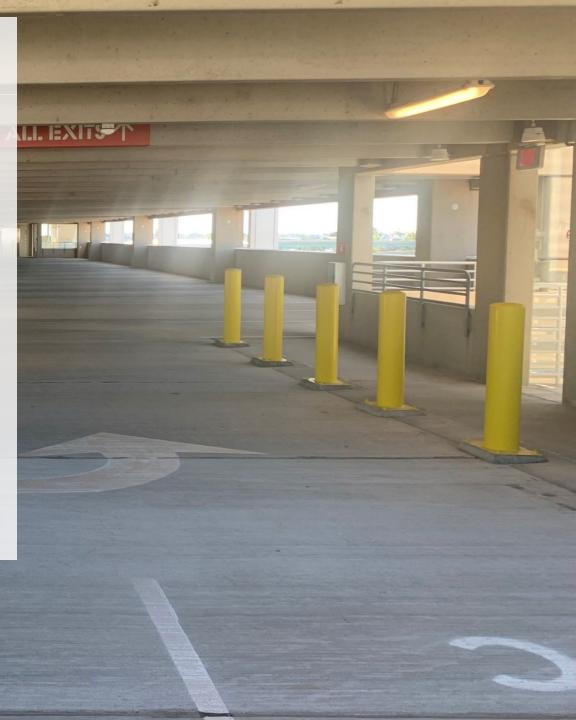
### **Provide a Large-Scale Shared Parking Garage as Part of New Development**

- Roughly 500 spaces desired to support the development program modeled for this report
- Parcel 35/34 offer viable locations, but other potential locations may be preferred based on incoming proposals
- Specific location, size, and configuration of this facility must be based on needs of incoming development proposals
- This facility **must be shared** to support I-195 Redevelopment District needs



### Improve Utilization of Existing Off-Street Parking

- Improve wayfinding and information
- Incentivize use through effective pricing
- Reduce or eliminate time-of-day restrictions to appeal to more users
- Improve safety and comfort through lighting, staffing, etc.
- I-195 District / City of Providence can coordinate a wayfinding campaign to publicly accessible facilities



#### Require Additional Transportation Amenities to Reduce Parking Demand

- On-site car sharing
- On-site bike and pedestrian amenities
  - Indoor and outdoor bike parking
  - Showers and lockers
  - Bike lanes adjacent to new buildings
- Subsidized transit and micromobility passes
- Valet-style parking to increase capacity
- Micromobility integration



# **Require Curb Infrastructure and Loading Studies**

- Developers complete a straightforward analysis of internal and curbside loading needs
- Curbside needs are shared with the I-195
  District and City of Providence
- City of Providence works with developers to install necessary mitigation (loading zones)





## Invest in Multimodal Infrastructure

#### **Improve On-Street Operations and Enforcement** (City of Providence)

- Invest in enforcement personnel
- Simplify regulations and extend meter times
- Enforce loading zones
- Add more loading zones to meet demand
- Monitor and expand passenger loading zones





#### **Short-Term**

- Integrate feedback from this meeting
- Send comments to <u>questions@195district.com</u> by COB on 4/26 for further consideration
- A final report will be made publicly available once feedback is integrated

#### Long-Term

- Implement priority recommendations
- Continue to adjust recommendations and future projections as new development proposals arrive
- Many recommendations are under the jurisdiction of the City of Providence

## Thank you!



Jason Novsam

jnovsam@nelsonnygaard.com